

Honorable Thomas S. Zilly

UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON AT SEATTLE

JONATHAN WENDER,

Plaintiff,

v.

SNOHOMISH COUNTY, et al.,

Defendants.

No. CV07-0197Z

PLAINTIFF'S RESPONSE TO  
DEFENDANT CITY OF LYNNWOOD  
AND STEVE RIDER'S MOTION FOR  
SUMMARY JUDGMENT

NOTED ON MOTION CALENDAR:  
FRIDAY, JULY 18, 2008

**ORAL ARGUMENT REQUESTED**

Without setting forth the elements, Defendant Rider<sup>1</sup> moves for summary judgment on Plaintiff's First Amendment claim under 42 U.S.C. § 1983 that he was retaliated against for engaging in free speech activities critical of drug policy. Cmdr. Rider's primary argument is that he cannot be held liable for the damages caused by his retaliatory acts simply because he has no employment relationship with Sgt. Wender. *See* Lynnwood SJ Motion ("Motion"), at pg. 12. Not only is this argument unsupported by any citation to legal authority, *id.*, it is incorrect as a matter of law. He further moves for dismissal on the grounds that there is no basis in fact to allege Cmdr. Rider's actions in initiating a criminal investigation were to retaliate against Sgt. Wender. *Id.* at 14. There is substantial evidence of retaliation by Cmdr. Rider against Sgt. Wender, including his own writings; in addition, that question is intensely factual and requires an assessment of the credibility of witnesses, including Cmdr. Rider. Facts are disputed and summary judgment should be denied.

At the center of this dispute is whether it was within Sgt. Wender's discretion to enforce the law in a low-key manner by calling a 9-1-1 complainant's estranged husband and effectively telling him to comply with the law by destroying a single marijuana plant. The material facts surrounding this question are hotly disputed. For purposes of this motion, the Court must accepted as true Plaintiff's contention, supported by substantial evidence in the record, that this was a routine exercise of police discretion. At issue then, is Cmdr. Rider's motivation for initiating a criminal investigation against Sgt. Wender for this routine exercise of police discretion, against a fellow officer who he admittedly thinks is a "fine officer," Ex. L<sup>2</sup> Rider Dep. 32:8-10, and who never before had been accused of failing to enforce the drug laws. The very fact that Cmdr. Rider characterized Sgt. Wender's actions as *criminal* misconduct and initiated a criminal investigation of him suggests Cmdr. Rider was motivated

<sup>1</sup> In his complaint, Plaintiff did not make First Amendment claims against the City of Lynnwood. See Dkt. 52. ¶ 4.1.

<sup>2</sup> All exhibits are attached to the Declaration of Joseph R. Shaeffer. The alphabetic exhibits are declarations, deposition excerpts, and other documents not previously marked as deposition exhibits. Numerical exhibits are deposition exhibits marked consistently with their original numbering.

1 by something other than his own claimed duty to comply with Lynnwood policy to report  
2 misconduct - - namely, retaliation for Sgt. Wender's political views on drug policy.

### 3 I. FACTUAL BACKGROUND

4 Contrary to the Defendant's assertion, material facts are in dispute. On summary  
5 judgment, not only must all of *Plaintiff's* factual allegations be accepted as true, all reasonable  
6 inferences from those facts must be drawn in Plaintiff's favor. *See, e.g., Ostad v. Oregon*  
7 *Health Sciences University*, 327 F.3d 876, 881 (9th Cir. 2003). Under that analysis, entry of  
8 judgment as a matter of law here is impossible. Context and credibility are everything. A  
9 jury must be allowed to decide whether they believe Cmdr. Rider's explanations and his  
10 claimed motives in light of conflicting facts, evidence, and inferences.

#### 11 A. The South Snohomish County Narcotics Task Force

12 The South Snohomish County Narcotics Task Force ("Task Force") primarily serves  
13 the constituent members of the cities of Edmonds, Mountlake Terrace, and Lynnwood; it  
14 operates outside the offices of the three police departments under the administrative  
15 supervision of Lynnwood. Ex. O Mitchell Dep. 41:24-43:14. In June of 2005, Cmdr. Rider  
16 was the Cmdr. of the Task Force. Ex. L Rider Dep. 16:19-17:12. The sole purpose of the  
17 Task Force is to investigate drug crimes, primarily targeting mid-level to higher-level  
18 narcotics dealers. *Id.* at 30:1-3; Ex. M Williams Dep. 18:8-11. According to Task Force  
19 member Det. Corey Williams, Task Force members are all "extremely aggressive and go-  
20 getters." Ex. M Williams Dep. 23:15-24:16. The Task Force limits each detective's caseload  
21 to two investigations at a time so each detective gets a fair chance to run cases. *Id.*

22 Individual officers are assigned from the constituent agencies to a term of duty on the  
23 Task Force. There are benefits to those who participate. For example, the prosecutor for the  
24 Task Force gets a "free car" with a "nice stereo." Ex. N Roe Dep. 76:13-25.

#### 25 B. Task Force Members Upset When Others Question Its Purpose

26 Drug task force members are institutionally committed to the "war on drugs," and tend  
27 to be resistant to criticism or suggestion for public policy change that has the potential to

1 decrease or eliminate their purpose. Members of drug task forces close ranks and enforce the  
 2 code of silence when individuals in law enforcement publicly call into question the  
 3 effectiveness of the drug policy they are committed to enforce. For example, Defendant Mark  
 4 Roe was originally chosen to be the first deputy prosecutor assigned to the Snohomish  
 5 Regional Narcotics Drug Task Force (a neighboring Task Force). He declined, claiming he  
 6 told them, "if I had to do nothing but drug cases, I'd rather quit. I don't want to do that."  
 7 Ex. N Roe Dep. 73:2-11. Like Sgt. Wender, Mark Roe doesn't believe our laws on marijuana  
 8 are not working very well. *Id.* at 76:11-20. He prefers to prosecute crimes of "moral and  
 9 immoral" rather than drug crimes, which he considers to be crimes of "legal and illegal." *Id.*  
 10 at 77:25-78:5. On more than one occasion since then, Regional Task Force members have  
 11 chastised Mr. Roe for speaking his mind on drug policy:

12 that statement by me has come back to haunt me on occasion because I've had  
 13 people, for instance, you know, Pat Slack, who is the head of the task force  
 14 now, want to talk to me about that, and want me not to be quite as open about  
 that.

\* \* \* \*

15 when Jim Townsend, the chief criminal deputy, offered me that position, I  
 16 made some typically profane and probably not well thought out comments about  
 17 doing nothing but drug cases, which then, much to my chagrin, I found out later  
 18 Townsend repeated to the people at the Drug Task Force who had asked for me  
 to be the prosecutor, and I had some uncomfortable moments with Ron  
 Perniciaro and some others, phone calls like, "Hey, we hear you think we're all  
 wasting our time." Thanks, Jim.

*Id.* at 73:2-11; 77:2-11.

19 Similarly, the Task Force members were very unhappy with Sgt. Wender when he was  
 20 quoted in a *Seattle Weekly* article that was critical of current drug policy and the inefficiencies  
 21 of law enforcement related to it. That article discussed an organization called "Law  
 22 Enforcement Against Prohibition," otherwise known as "LEAP."<sup>3</sup> The article quoted  
 23 Sgt. Wender out of context as saying "I'm tired of putting myself in harm's way for a losing  
 24 cause." Ex. 18 (Weekly Article). Members of the Task Force were angry. Det. Corey

26  
 27 <sup>3</sup> Sgt. Wender was an open member of LEAP. He also participated in the bi-partisan King  
 County Bar Association's Drug Policy Task Force, and was a co-author of a report on drug  
 policy reform. Ex. 82(KCBA Task Force Report).

Williams testified that what Sgt. Wender had said made him very angry because it “made it seem like what we did didn't matter and that it was a -- a useless endeavor, and none of us in the task force believe that.” Ex. M Williams Dep. 16:15-18:11.

After this article, and leading up to and continuing around the time of the initiation of the criminal investigation of Sgt. Wender, someone in Lynnwood highlighted Sgt. Wender's free speech activities by posting Sgt. Wender's speaker's profile from the LEAP website on the bulletin board in the Lynnwood Police Department offices. Ex. V Rider responses to ROGs; Ex. L Rider Dep. 17:18-18:13.

C. Rider's Criminal Investigation Memo Demonstrates First Amendment Animus

Cmdr. Rider heard third hand from someone at the Task Force that Sgt. Wender had taken a call regarding a single marijuana plant, then had called the resident and told him “he should rethink his outdoor landscaping.” Ex. 75 (Rider memo). Rather than call up Sgt. Wender to see if there was some kind of misunderstanding, or to tell him that he disagreed with the way he handled the call, Cmdr. Rider called DPA John Adcock at the Snohomish County Prosecutor's Office -- even before reporting any concerns up his own chain of command. Ex. 75 (Rider memo) This is highly unusual in policy practice. Ex. U Van Blaricom Dep 61:2-62:10. He then initiated a criminal investigation.<sup>4</sup> He researched various criminal statutes and made the case that Sgt. Wender had violated them; he collected various Computer Assisted Dispatch (“CAD”) and unit activity logs; he did internet research on Sgt. Wender's free speech activities; and he drafted a memorandum recommending criminal investigation. Ex. 75 Rider Memo; Ex. 80 LYNN 822.

In that June 14, 2005 memo, Cmdr. Rider declares:

Sgt. Wender is very outspoken about his disagreement with drug prohibition and specifically his belief that marijuana should be legalized, however,

<sup>4</sup> Cmdr. Rider contends that he was not doing a criminal investigation, he merely recommended one. But according to Co-Defendant Mike Mitchell, “Anytime you start an investigation and then you talk to the prosecutor and you're putting together paperwork, I draw the assumption that you're working towards a criminal investigation.” Ex. O Mitchell Dep. 129:16-19.

1 manufacturing marijuana is a Class C felony whether one agrees with the law or  
2 not.

3 Ex. 75 (Rider memo). Although he includes commentary on what he erroneously believes are  
4 Sgt. Wender's drug policy views<sup>5</sup> in the memo, Cmdr. Rider declares in discovery that  
5 "plaintiff's views on drug policy are immaterial to Cmdr. Rider's review of his conduct during  
6 the Jasper marijuana grow investigation." Ex. L Rider Dep. 10:14-21. When asked to  
7 explain why he included a so-called "immaterial" political comment in his criminal  
8 investigation recommendation, Cmdr. Rider *four times* stated he did this just because it is  
9 "true" that Sgt. Wender is "outspoken." Ex. L Rider Dep. 11:6-13; 12:9-15; 12:21-13:9.  
10 His only other explanation for inclusion of Sgt. Wender's political viewpoint in a memo  
11 recommending criminal investigation is that it "may give reason" why Sgt. Wender handled  
12 the call the way he did. Ex. L Rider Dep. 12:21-13:3.

13 At the same time that Cmdr. Rider was investigating Sgt. Wender and leveling criminal  
14 accusations against him, he wrote to Cmdr. Stanifer at Lynnwood and mocked Sgt. Wender  
15 for his protected views on criminal justice. On June 13, 2005, he wrote:

16 This is part of his Humanities 101 class in Vancouver. Found it on the net. It's  
17 a quote from the Readers Digest:

18 "Locking people up doesn't change them. Nor does giving them a vocational  
19 skill," says Wender. "But if you show them their own dignity-the mystery of  
20 their own existence-then you can change them."

21 Nice huh?

22 <sup>5</sup> Cmdr. Rider's knowledge of Sgt. Wender's political views on drug policy is based entirely  
23 on third hand rumor information and is factually incorrect. He testified that he has "heard"  
24 from "chatter around the department" that Sgt. Wender is very outspoken about "legalization"  
25 of marijuana. Ex. L Rider Dep. 13:18-14:8. He claims he also "read it for myself at some  
26 point on a LEAP website. . . he [Wender] believes it [marijuana] should be legalized, was  
27 my understanding, from what I read at the time." Ex. L Rider Dep. 13:25-14:15. In fact,  
Sgt. Wender's speaker's profile that was posted on the LEAP website says *nothing* about  
legalization of marijuana. Ex. 16. Cmdr. Rider grossly oversimplifies and misstates what  
Sgt. Wender is "outspoken" about. Indeed, Sgt. Wender's on drug policy are complicated and  
evolving; he does not "disagree" with "prohibition" of most drugs, and does not advocate for  
complete "legalization" of marijuana, but rather thinks that possession of small amounts of  
marijuana should be decriminalized and made a civil infraction rather than a crime. Ex. P  
Wender Dep. pp. 25-36.

1 Ex. 80 LYNN 822. Cmdr. Rider admitted in his deposition that his remark "Nice, huh?" was  
 2 intended to be sarcastic because he thought Sgt. Wender's quote was "funny." Ex. L Rider  
 3 Dep. 53:22-55:1. Cmdr. Rider explained his disagreement with his viewpoint:

4 I'm a police officer, and I have been for 18 years. I believe in what we do. I  
 5 believe we lock people up who commit criminal offenses. *I don't believe that*  
 6 *we ignore that* and instead show them their own dignity and the mystery of their  
 own existence.

7 Ex. L Rider Dep. 55:20-25 (emphasis added). Although the quote from Sgt. Wender says  
 8 nothing about "ignoring" criminal offenses, Cmdr. Rider assumed that is what Sgt. Wender  
 9 meant, and that Sgt. Wender had similarly "ignored" crimes in handling the June 9, 2005 call.

10 D. Sgt. Wender Exercised Routine Discretion in Handling the June 9, 2005 Call

11 According to Defendant Mike Mitchell's summary report, the evening of June 9, 2005  
 12 was a "busy" shift, and Sgt. Wender had "people missing from the schedule." Ex. 33. Under  
 13 these circumstances, Sgt. Wender saw a call on his Mobile Data Terminal ("MDT") that read:

14 RP [Reporting Party] WAS JUST AT HER EX HUSBAND'S RES [residence]  
 15 AT 2320263 AV W PICKING UP HER DAUGHTER [sic] - HAS A  
 16 PARENTING PLAN THAT SAYS NEITHER PARENT CAN POSSESS  
 CONTROLLED SUBSTANCE [sic], RP FOUND MARIJUANA PLANT  
 GROWING IN BACK YARD OF RES

17 RP REQUESTING CONTACT AT HER RES OR BY 10-21 [telephone]

18 Ex. 34A Sgt. Wender took the call. Ex. 34F (WENDER 107).

19 Sgt. Wender called the complainant and asked how he could help. Ex. 34F WENDER  
 20 107. She told Sgt. Wender that she had just seen a single marijuana plant growing outside her  
 21 estranged husband's house when she picked up her daughter from a visit. Ex. 34F WENDER  
 22 107. He asked the reporting party to clarify that what she was reporting was a single  
 23 marijuana plant growing outside the house. Ex. 34F WENDER 107. She confirmed this, and  
 24 that she did not believe that her ex-husband was presently growing other plants or selling  
 25 marijuana. Ex. 34F WENDER 107-08; *see also* Ex. 34C WENDER 098. Sgt. Wender then  
 26 asked a series of questions to rule out other issues. Ex. 34F WENDER 107-08. On the basis  
 27 of all of this, especially in the context of her references to her "ex husband" and the



1 “parenting plan,” Sgt. Wender began to view this call as one of the complainant trying to get  
 2 her former spouse in trouble to gain leverage in their contested custody proceedings, rather  
 3 than a true narcotics complaint. Ex. 34F WENDER 109; Ex. P, Wender Dep. 433:4-20.  
 4 This was consistent with her stated intention: to have something in writing “so that in my  
 5 family law case I could use this information.” Ex. 34G WENDER 100.

6 Sgt. Wender asked the complainant what she wanted to see happen. Ex. 34G  
 7 WENDER 109. Sgt. Wender recounts that she said she wanted there to be a record of her  
 8 having called, but she did not want to see her ex-husband go to jail or otherwise get in trouble.  
 9 Ex. 34F *Id.* The caller admits that it is “very possible” she said this. Ex. 34G WENDER 101  
 10 (complainant statement). Sgt. Wender asked if she had any concerns for the safety and  
 11 welfare of her daughter, and she said that she did not. Ex. 34F WENDER 108. Sgt. Wender  
 12 suggested that he call up the ex-husband and tell him to dispose of the plant and comply with  
 13 the law. Ex. 34F. The complainant said she would appreciate that. Ex. 34F WENDER 109.  
 14 She later admitted to agreeing with that course of action, and that she would “greatly  
 15 appreciate” that, though she wanted him to do more. Ex. 34G WENDER 097.

16 Following his conversation with the complainant, Sgt. Wender called up the estranged  
 17 husband and told him to comply with the law, something like he should rethink his “choice of  
 18 plants for his spring garden.” Ex. 34F WENDER 110. At the time, Sgt. Wender believed he  
 19 had handled the situation in a low-key manner consistent with the complainant’s wishes, and in  
 20 a way that did not inject criminal legal concerns into a family already in crisis. Ex. P Wender  
 21 Dep. 234:15-235:2.

22 E. Cmdr. Rider’s Extreme Overreaction To Routine Officer Discretion Shows Bias

23 Cmdr. Rider’s reaction to Sgt. Wender’s routine exercise of police discretion is  
 24 evidence of animus toward Sgt. Wender arising from his outspokenness on the drug war. The  
 25 extraordinariness of initiating a criminal investigation is evidenced by others’ reactions to  
 26 Sgt. Wender’s actions as well as Cmdr. Rider’s actions themselves. Many witnesses have  
 27 stated that they believe Sgt. Wender’s handling of the call was within his discretion. And *no*



1 *one other than Cmdr. Rider* (and half-heartedly Lynnwood Deputy Chief Ivers) thought  
2 Sgt. Wender's actions were criminal.

3 Within the Mountlake Terrace Police Department, there was no concern about Sgt.  
4 Wender's handling of the call at the time. This was a routine exercise of police discretion,  
5 both within the policies and practices of Mountlake Terrace, and more generally. *See, e.g.*,  
6 Ex. U Van Blaricom Dep. 11:6-12:5; 78:11-24. When Sgt. Wender returned to the station  
7 later that evening, he recounted the call to Officer Lora Tollefson, who commented that this is  
8 what she would have done; she felt that it sounded as if Sgt. Wender had "effectively resolved  
9 the problem." Ex. 34F WENDER 111; Ex. 34C WENDER 091 (Tollefson statement).

10 The next day, however, the entire factual scenario known to the police changed. The  
11 complainant unlawfully entered her estranged husband's home, discovered and took pictures of  
12 a small grow operation in the crawl space beneath his house, she brought them to Officer  
13 Poteet at the Mountlake Terrace Police Department. Ex. 34E (Poteet memo). Based on this  
14 new information, Officer Poteet referred the matter to the Task Force. Ex. 43. Ofc. Poteet  
15 communicated this series of events to A/C Caw, including the fact that the complaining party  
16 had dealt with Sgt. Wender the night before; at that time, no investigation was started and no  
17 red flags were raised regarding Sgt. Wender's handling of the call. Ex. C Poteet Dec. ¶ 6.  
18 At no time did Ofc. Poteet consider Sgt. Wender's actions inappropriate or criminal. Ex. C  
19 Poteet Dec. ¶ 7.

20 Several other officers and a Sergeant from Mountlake Terrace have testified that how  
21 Sgt. Wender handled the call was within his discretion and consistent with the policies and  
22 practices of the Mountlake Terrace Police Department. Ex. F Berg Dec. ¶ 7; Ex. G,  
23 Esmeralda Dec. ¶ 8; Ex. J Guthrie Dec. ¶¶ 20-23; Ex. A Sgt. Hansen Dec. ¶¶ 11-13; Ex. K  
24 Hoeth Dec. ¶ 10. Similar assessments were made by a former officer and acting sergeant of  
25 Mountlake Terrace, Ex. I Jamison Dec. ¶¶ 9-10, a 26-year veteran drug enforcement agent,  
26 Ex. H Harding Dec. ¶¶ 8, 10, a Seattle Police Officer formerly of Mountlake Terrace, Ex. E  
27 Clay Dec. ¶¶ 7-8, and a Senior Special Agent for the Department of Homeland Security,

1 Ex. BCarnevale Dec. ¶ 8. Plaintiff's police practices expert, former Bellevue Police Chief  
2 D.P Van Blaricom, considers this to be routine police discretion. *See, e.g.*, Ex. U Van  
3 Blaricom Dep. 11:6-12:5; 78:11-24.

4 Det. Josh McClure of the Task Force took the referral from Officer Poteet and  
5 investigated the grow operation based on the new photographic evidence brought in by the  
6 complainant. While he did not agree with how Sgt. Wender had handled the call the day  
7 before, at no time did he think that Sgt. Wender's actions were criminal. Ex. D McClure  
8 Dec. ¶ 6. Indeed, he didn't think twice about Sgt. Wender's handling of the call. Ex. D  
9 McClure Dec. ¶ 6. When Cmdr. Rider later approached Det. McClure with a packet of  
10 information he had compiled to pursue Sgt. Wender on criminal charges, Det. McClure was  
11 shocked. Ex. D McClure Dec. ¶ 10.

12 Similarly, even though he also disagreed with Sgt. Wender's handling of the call,  
13 Det. Corey Williams of the Task Force stated that Sgt. Wender has the discretion to handle the  
14 call the way he considers appropriate, including making the call to the complainant's husband.  
15 Ex. M Williams Dep. 87:20-88:22. He was surprised by Cmdr. Rider's decision to initiate a  
16 criminal investigation into Sgt. Wender's actions, and did not consider anything Sgt. Wender  
17 had done to have been criminal. Ex. M Williams Dep. 88:23-89:16.

18 Det. William "O.J." Johnson of the Task Force then tipped off Defendant Mike  
19 Mitchell that Cmdr. Rider had been in touch with a prosecutor and was launching a criminal  
20 investigation into Sgt. Wender's conduct; Asst. Chief Mitchell was angry that Cmdr. Rider  
21 had not contacted him directly. Ex. Q Caw Dep. 84:2-18. Defendant Mitchell then asked  
22 Cmdr. Rider not to proceed any further with his criminal investigation so that Mountlake  
23 Terrace could determine how to proceed and so that Sgt. Wender could get a "fair shake"  
24 from an organization independent from the Task Force. Ex. O Mitchell Dep. 130:5-11;  
25 130:24-131:9. The implication is that he thought Sgt. Wender might not get a "fair shake" if  
26 investigated by the Task Force because of its, and Cmdr. Rider's, animus toward him.

1 Defendant Rider labels Sgt. Wender's advice to destroy an alleged single marijuana  
 2 plant to constitute destruction of "evidence" of a "felony crime."<sup>6</sup> Yet, a single plant, or even  
 3 a grow of a few plants, would not have been charged as a felony in practice at the time  
 4 Sgt. Wender handled the call, and then, at most, as a misdemeanor. Senior DPA John Adcock  
 5 considers the only time he ever charged a person with a felony for a single plant, early in his  
 6 career, a mistake, indeed, "ridiculous":

7 I now regard that as a mistake. I thought it was excessive. It was kind of  
 8 stupid, actually, and I would never do that again. But at the time, being, you  
 9 know, full of vim and vigor, I did it, but I regard that as a mistake. It was  
 10 excessive. It was ridiculous, and I wouldn't do it again, which is why later on,  
 11 when I was confronted with a four or five plant grow, I would charge a gross  
 12 misdemeanor.

13 Ex. R Adcock Dep. 19:16-22:21. As another indication of contemporary practice, in at least  
 14 one instance, DPA Adcock directed the Task Force simply to issue a citation to a person found  
 15 with a two-plant grow. Ex. M Williams Dep. 65:18-66:8.

16 F. Snohomish County's Investigating Detective Sergeant and Prosecutor's Office  
 17 Concluded The Criminal Charges Were "BS"

18 Based on Cmdr. Rider's memo and actions initiating a criminal investigation,  
 19 Defendant Smith asked the Snohomish County Sheriff's Office to conduct the investigation into  
 20 Sgt. Wender's conduct. Ex. S Smith Dep. 107:3-21. Det. Sgt. Gregg Rinta was assigned to  
 21 the investigation; he recognized that Cmdr. Rider had initiated the criminal investigation, and  
 22 even listed him as the "complaining party" "[b]ecause he was the complainant -- he was  
 23 basically the one that started this from Lynnwood, I viewed it. He's the one that wrote the  
 24 memo that started this, that got to Terrace, that eventually got to me." Ex. T Rinta Dep.  
 25 47:17-48:6; Ex. 34H WENDER 000028.

26 Sgt. Rinta investigated Cmdr. Rider's alleged charges, and quickly concluded that the  
 27 charges were without merit--indeed, "BS." Ex. T Rinta Dep. 117:10-24; Ex. N Roe Dep.  
 49:18-50:4. Sgt. Rinta did not even investigate one of Defendant Rider's proposed charges,

<sup>6</sup> As a technical matter, it was not "evidence" but contraband. Ex. U Van Blaricom Dep. at  
 48:22-49:14.

1 complicity. Compare Ex. 75 Rider memo with Ex. 34H Rinta narrative. He communicated  
 2 this sentiment to DPA John Adcock and Defendant Mark Roe, who also thought the criminal  
 3 charges lacked merit and were "BS". Ex. N Roe Dep. 39:13-40:13. He told Defendant Roe  
 4 "the criminal investigation was a waste of his time." Ex. N Roe Dep. 47:7-19.

5 Both DPA Adcock and Defendant Roe then signed a Decline Notice, declining to file  
 6 criminal charges against Sgt. Wender as alleged by Defendant Rider. Ex. 34D.

7 G. Defendant's Rider and Roe Communicate About Sgt. Wender During the so-  
 8 called "Brady" Investigation

9 Once charges were declined, Mountlake Terrace instigated an internal investigation into  
 10 Sgt. Wender's conduct surrounding the same incident. Ex. 34I WENDER 001. Prior to  
 11 rendering discipline or coming to a final conclusion about potential policy violations, Defendants  
 12 Smith, Caw and Mitchell, in violation of department policies regarding confidentiality of internal  
 13 investigations and personnel records, handed their investigation file to Defendant Roe to conduct  
 14 a so-called "Brady" investigation and determination regarding an as-yet unsustained finding of  
 15 untruthfulness.<sup>7</sup> The "untruthfulness" issue was driven by the Snohomish County Prosecutor's  
 16 office following the criminal investigation that had been set in motion by Defendant Rider. *See,*  
 17 *e.g.* Ex. 34E WENDER 125. In the end, Sgt. Wender was issued a so-called "Brady" letter and  
 18 was terminated. Ex. 7 (Termination letter)

19 Despite Snohomish County's professed concern with the confidentiality of the "Brady"  
 20 process (for example, Snohomish County was reluctant to provide names of officers subjected to  
 21 the "Brady" process who had not been "Bradied"), Defendant Roe wrote an email to Defendant  
 22 Rider *the day after he received the investigation file from Mountlake Terrace but prior*  
 23 *conducting his "Brady" investigation:*

24 I mEet [sic] with wender soon to talk about brady. I think he's finished, but that  
 25 aint my call of course. It looks like he lied to rinta.

26  
 27 <sup>7</sup> Although the Snohomish County Defendants called their process a "Brady" process, their  
 process was detached from the actual requirements of *Brady v. Maryland* and its progeny.

1 Ex. 83 LYNN 834. Defendant Rider responded: "He shouldn't oughta lied. I think Rinta  
 2 would pick up on that. *Id.* Then Defendant Roe wrote back: "GET MY VM [voicemail]?"  
 3 *Id.* Defendant Rider responded "Got it this morning. Interesting. I'll talk to you about it  
 4 when you get back." *Id.* LYNN 833.

5 This email string "may have been preceded by one or more phone conversations."  
 6 Ex. W Rider Supp. Resp. to ROG 5. Yet Cmdr. Rider cannot recall anything about any  
 7 discussions with Defendant Roe that preceded this email string or the voice mail or what was  
 8 "interesting" about it. Ex. L Rider Dep. 70:10-72:6, 73:7-74:1, 78:9-80:3. And he can't  
 9 recall whether he ever suggested or recommended to Chief Smith or others that Sgt. Wender  
 10 should be terminated. *Id.* at 80:11-81:2.

11 H. Cmdr. Rider's Actions Against Sgt. Wender Are Unique

12 Over the course of his career, Cmdr. Rider has been involved with at least ten internal  
 13 (administrative) investigations but only three other criminal investigations against fellow law  
 14 enforcement officers. Among those, Cmdr. Rider's actions toward Sgt. Wender stand out  
 15 with respect to political content, investigative steps taken, and the substance of the allegations.

16 None of Cmdr. Rider's other reports or disciplinary memos includes any reference to  
 17 anyone's political views or free speech activities. Ex. Y. None of the reports or memos  
 18 suggest that particular actions or inactions were motivated by an officer's personal or political  
 19 views. Ex. Y *see also* Ex. L Rider Dep. 90:13-129:3. And none of them shows that

20 Cmdr. Rider took any investigative steps to try to determine whether an officer's personal or  
 21 political views motivated their actions or inactions. Ex. Y

22 Cmdr. Rider also treated more serious allegations of criminal violations by others who  
 23 were not critical of the drug policy less seriously than he did the allegation involving  
 24 Sgt. Wender. In at least one instance, Cmdr. Rider imposed administrative discipline on a  
 25 Police Sergeant when he easily could have initiated a criminal investigation. Ex. Z. That  
 26 situation involved unwanted physical touching and assault and sustained findings:  
 27

Ex. Z (LYNN 854). Despite the reported criminal nature of these allegations and a sustained finding that the conduct had occurred, Cmdr. Rider did not conduct or recommend a criminal investigation. *Id.* Instead, he handled it as a civil matter and dealt with it in-house. The Sergeant received a written reprimand for a violation of a general "Standard of Conduct." *Id.* During his deposition, Cmdr. Rider characterized the Sergeant's conduct as simply "horsing around." Ex. L Rider Dep. 101:21-105:7.

Had Cmdr. Rider researched and applied the criminal statutes, as he did with Sgt. Wender, he would have found a criminal violation:

**RCW 9A.36.041 Assault in the Fourth Degree**

(1) A person is guilty of assault in the fourth degree if, under circumstances not amounting to assault in the first, second, or third degree, or custodial assault, he or she assaults another.

(2) Assault in the fourth degree is a gross misdemeanor.

**RCW 9A.36.080 Malicious Harassment**

(1) A person is guilty of malicious harassment if he or she maliciously and intentionally commits one of the following acts because of his or her perception of the victim's race, color, religion, ancestry, national origin, **gender**, sexual orientation, or mental, physical, or sensory handicap:

(a) **Causes physical injury to the victim** or another person;

\* \* \*

(7) Malicious harassment is a class C felony.

In addition, despite the apparent gender-driven nature of the conduct, Cmdr Rider did no internet searches to find out if the Sergeant held gender-biased.

The contrast between these situations is striking. One reasonable inference to be drawn is that the reason Cmdr. Rider launched a criminal investigation into Sgt. Wender's conduct,



1 but conducted a mere internal investigation resulting in a “written reprimand” regarding the  
 2 conduct of the other police sergeant, is his actions toward Sgt. Wender were driven by First  
 3 Amendment animus.

## 4 II. ARGUMENT

### 5 A. First Amendment Retaliation<sup>8</sup>

6 Cmdr. Rider makes no attempt to set forth the elements of a First Amendment  
 7 retaliation claim, show as a matter of law which element is missing or argues that no issue of  
 8 material fact exists for resolution by the jury. As such, he has not shifted the burden in the  
 9 first instance to Plaintiff to show issues of material fact. *Adickes v. S. H. Kress & Co.*, 398  
 10 U.S. 144, 159-160 (1970) (noting that the moving party has the burden “to show initially the  
 11 absence of a genuine issue concerning any material fact.”) Summary judgment should be  
 12 denied on this basis alone.

13 Plaintiff has substantial evidence to support all of his *prima facie* case. “[A]ny person  
 14 or persons who, under color of law, deprives another of any rights, privileges, or immunities  
 15 secured by the Constitution or laws of the United States shall be liable to the injured party.”  
 16 Ninth Cir. Jury Instr. 9.1; 42 U.S.C. § 1983. Sgt. Wender will need to show at trial: (1) that he  
 17 engaged in speech or other specified conduct protected under the First Amendment; (2) that  
 18 Cmdr. Rider took action against him; and (3) that Sgt. Wender’s protected speech or activities, or  
 19 the chilling of his speech or activities, was a substantial or motivating factor for Defendant  
 20 Rider’s action. Ninth Cir. Jury Instr. 9.10. Cmdr. Rider violated the First Amendment if his  
 21 “actions would have chilled or silenced ‘a person of ordinary firmness from future First  
 22 Amendment activities.’” *See White v. Lee*, 227 F.3d 1214, 1241 (9th Cir. 2000) (quoting

23 <sup>8</sup> Defendant Rider misinterprets Plaintiff’s reference in Paragraph 4.1 of the complaint to the  
 24 Fourteenth Amendment to allege a violation of the Due Process Clause. *See Corrected Mot. for*  
 25 *Sum. Jud.*, Dkt. No. 90 at 12. Defendant Rider’s initial understanding of the reference to the  
 26 Fourteenth Amendment was a claim under the Equal Protection Clause. *See Dkt. No. 84 at 12,*  
 27 *Paragraph 4.1 makes neither a “Due Process” claim nor an “Equal Protection” claim. The*  
*reference to the Fourteenth Amendment is simply pleading the applicability of the First*  
*Amendment to state and local government actors through the doctrine of incorporation. See,*  
*e.g., New York Times Co. v. Sullivan*, 376 U.S. 254, 277 (1964).



1 *Mendocino Env'l Ctr. v. Mendocino Cty.*, 192 F.3d 1283, 1300 (9th Cir. 1999)). Plaintiff  
 2 need not show that his own speech was chilled or suppressed. *White*, 227 F.3d at 1241.

3 1. Section 1983 Provides Liability For All Damages Proximately Caused By  
 4 Retaliation in Violation of the First Amendment

5 Cmdr. Rider argues, without citation to any legal authority, that because he was not  
 6 Sgt. Wender's employer, he cannot be held liable for First Amendment retaliation and the  
 7 foreseeable--indeed intended--damages flowing from those acts. This is simply wrong.

8 "Official reprisal for protected speech 'offends the Constitution [because] it threatens to  
 9 inhibit exercise of the protected right,' and the law is settled that as a general matter, the First  
 10 Amendment prohibits government officials from subjecting an individual to retaliatory actions,  
 11 including criminal prosecutions, for speaking out." *Hartman v. Moore*, 547 U.S. 250, 256  
 12 (2006) (quoting and citing *Crawford-El v. Brotton*, 523 U.S. 574, 588 n.10, 592 (1998)). It is  
 13 clearly established that "[i]nformal measures, such as 'the threat of invoking legal sanctions  
 14 and other means of coercion, persuasion, and intimidation,' can violate the First Amendment  
 15 also." *White*, 227 F.3d at 1228 (quoting *Bantam Books, Inc. v. Sullivan*, 372 U.S. 58, 67, 83  
 16 S.Ct. 631, 9 L.Ed.2d 584 (1963)). The government may not punish a person on the basis of  
 17 his constitutionally protected speech. *Perry v. Sindermann*, 408 U.S. 593, 597 (1972).

18 Core political speech is afforded the highest degree of protection under the First  
 19 Amendment, reflecting our "profound national commitment to the principle that debate on  
 20 public issues should be uninhibited, robust, and wide-open." *New York Times Co. v. Sullivan*,  
 21 376 U.S. 254, 270 (1964). Indeed, the Supreme Court has made clear that "advocacy of a  
 22 politically controversial viewpoint [ ] is the essence of First Amendment expression."  
 23 *McIntyre v. Ohio Elections Com'n*, 514 U.S. 334, 347 (1995).

24 While it is certainly true that a public employee has a First Amendment right to speak  
 25 on matters of public concern, *see, e.g., Mt. Healthy City Bd. of Ed. v. Doyle*, 429 U.S. 274  
 26 283-84 (1977), it does not follow that an employment relationship is required to hold a  
 27 government actor liable for his own retaliatory acts that damage another's employment

1 relationship, or the damages flowing from those acts. Cf. Def's Mot. Sum. Jud. at 12.  
 2 Indeed, the Ninth Circuit has explained the "nature of liability" under § 1983 as a matter of  
 3 causation, not legal relationship:

4 [P]ersonal participation is not the only predicate for section 1983 liability.  
 5 Anyone who 'causes' any citizen to be subjected to a constitutional deprivation  
 6 is also liable. . . . [the] requisite causal connection can be established not only  
 7 by some kind of direct personal participation in the deprivation, but also by  
 8 setting in motion a series of acts by others which the actor knows or reasonably  
 9 should know would cause others to inflict the constitutional injury.

10 *Gilbrook v. City of Westminster*, 177 F.3d 839, 854 (9th Cir. 1999) (quoting *Johnson v. Duffy*,  
 11 588 F.2d 740, 743-44 (9th Cir.1978)).

12 As with any § 1983 claim, there must be a causal nexus between the defendant's  
 13 retaliatory action and the plaintiff's injury. See Ninth Cir. Model Jury Instr. 9.8. "The  
 14 touchstone of proximate cause in a § 1983 action is foreseeability." *Phillips v. Hust*, 477 F.3d  
 15 1070, 1077 (9th Cir. 2007). Although he does not articulate it, the essence of Defendant  
 16 Rider's first argument is that Mountlake Terrace's termination of Sgt. Wender was an  
 17 "intervening cause" of damages to Sgt. Wender, cutting off the causal connection between  
 18 Defendant Rider's recommendation for "criminal or administrative" investigations and the  
 19 damage to Sgt. Wender's career. The law is otherwise. Traditional tort law defines  
 20 "intervening" causes that break the chain of proximate causation in § 1983 actions. *Van Ort v.*  
 21 *Estate of Stanewich*, 92 F.3d 831, 837 (9th Cir. 1996) (citing *Prosser and Keeton on Torts* §  
 22 44, at 312 (5th ed.1984)). "An unforeseen and abnormal intervention . . . breaks the chain of  
 23 causality, thus shielding the defendant from [section 1983] liability." *Van Ort*, 92 F.3d at 837  
 24 (quoting *Gutierrez-Rodriguez v. Cartagena*, 882 F.2d 553, 561 (1st Cir.1989) (original  
 25 quotations omitted)). "Questions of proximate causation are issues of fact which are properly  
 26 left to the jury if reasonable persons could reach different conclusions." *George v. City of*  
 27 *Long Beach*, 973 F.2d 706, 709 (9th Cir. 1992).

Here, not only were negative employment ramifications a *foreseeable* consequence of  
 Defendant Rider's recommendation of "criminal or administrative" investigations and

proceedings, those ramifications were the *intended* consequence. Cmdr. Rider intentionally set in motion a series of events designed *at least* to lead to discipline by Mountlake Terrace, as well as to result in charging, prosecution, and conviction. Indeed, Cmdr. Rider knew *and intended* that Sgt. Wender would be subjected to discipline up to or including termination. Ex. L Rider Dep. 79:15-80:1. And because these actions were motivated by Cmdr. Rider's prejudicial views on Sgt. Wender's "outspoken" activities on drug policy, as set forth above, they violate the First Amendment.

Defendant Rider's claim that he shouldn't be held liable for the ultimate consequences of his actions--adverse employment up to and including termination--because he could not foresee them, has no merit. He is liable for those, as well as the other, harm caused by initiating the criminal investigation.

## 2. Cmdr. Rider Retaliated Against Sgt. Wender For His Views On Drug Policy

Under the argument heading "No Violation Of Due Process," Cmdr. Rider essentially argues that he cannot be held liable for his retaliatory acts against Sgt. Wender's First Amendment-protected speech, views and activities. The basis for Defendant Rider's motion on this claim is unclear. As noted above, *supra* at n. 4, Defendant's failure to set forth the applicable legal standards and make a showing why he is entitled to judgment as a matter of law does not shift the burden to Plaintiff in the first instance. *Adickes*, 398 U.S. at 161 (stating that "if he does not discharge that burden then he is not entitled to judgment. No defense to an insufficient showing is required." (citation omitted)).

Out of an abundance of caution, however, Plaintiff sets forth the appropriate standards under the First Amendment, relevant evidence, and the issues of material fact. Sgt. Wender must show (1) that he participated in protected speech or activities; (2) that Defendant Rider took an action against him; (3) that the protected speech or activities (or the chilling thereof) were a substantial or motivating factor for Defendant Rider's action.

1 a. Protected Speech or Activity

2 Defendant Rider does not contend that Plaintiff's "outspoken" comments and activities  
3 on drug policy were not protected speech. The fact that Sgt. Wender was engaged in core  
4 political speech with a "politically controversial viewpoint" subjects Cmdr. Rider's actions to  
5 the highest scrutiny under the First Amendment.

6 b. Action Against Sgt. Wender

7 Defendant Rider does not contend that he did not take any action against Sgt. Wender,  
8 or that his action would not have "chilled or silenced a person of ordinary firmness from  
9 future First Amendment activities." *See White v. Lee*, 227 F.3d 1214, 1241 (9th Cir. 2000)  
10 (quotations and citations omitted). "Informal measures" like Defendant Rider's memo  
11 invoking legal sanctions against Sgt. Wender by recommending and initiating criminal and  
12 administrative proceedings can certainly have the required "chill" that violates the First  
13 Amendment. *See White*, 227 F.3d at 1228 (holding that protracted investigation by HUD  
14 would "chill" First Amendment activities even though no criminal or civil charges were  
15 brought); *see also Bantam Books, Inc. v. Sullivan*, 372 U.S. 58, 67 (1963) (holding that  
16 "threats to institute criminal proceedings" can chill free speech activities). This is especially  
17 true when the free-speech activity—being "outspoken" on a controversial and important matter  
18 of public concern—is directly linked to the call for adverse action, as it is here.

19 c. Substantial or Motivating Factor

20 Defendant Rider's only argument, it appears, is that Plaintiff does not have sufficient  
21 evidence of Defendant Rider's retaliatory motive. He does.

22 (1) The Memo

23 Cmdr. Rider explicitly included commentary on Sgt. Wender's First Amendment-  
24 protected viewpoint and activities in recommending a criminal investigation for which motive  
25 is not an element. This is direct evidence of political viewpoint discrimination, and is in and  
26 of itself sufficient to support an inference of improper motive in initiating criminal and  
27 administrative disciplinary proceedings against Sgt. Wender, precluding summary judgment.

1 In admonishing Sgt. Wender that “manufacturing marijuana is a class C felony whether one  
2 agrees with the law or not,” Cmdr. Rider imputed criminal motive to Sgt. Wender’s actions in  
3 handling the June call, asserting that Sgt. Wender had behaved inappropriately—in  
4 Cmdr. Rider’s mind, criminally—in accordance with his political views.<sup>9</sup>

5 Other than First Amendment political prejudice, there is no basis for this leap of logic.  
6 There might be a connection if Sgt. Wender had a practice of “blowing off” drug calls. But  
7 other than the alleged mishandling of the June 9, 2005 call, there is *no evidence* that  
8 Sgt. Wender has *ever* failed to appropriately enforce the drug laws or been criticized for doing  
9 so, including the people who knew him the best. Assistant Chief Caw testified that  
10 Sgt. Wender “did his job” in enforcing drug laws, and knew of no other situation in which  
11 Sgt. Wender had not done so. Ex. Q Caw Dep. 147:18-148:17. Assistant Chief Mitchell  
12 likewise could not identify any instances in which Sgt. Wender had failed to enforce the drug  
13 laws. Ex. O Mitchell Dep. 88:22-91:10.<sup>10</sup> Cmdr. Rider knows of no other instance in which  
14 he disagreed with the way Sgt. Wender handled a call. Ex. L (Rider Dep. 32:11-14).

15 No one in any part of any investigation, including Cmdr. Rider, ever asked  
16 Sgt. Wender whether or not he thought that his personal views had clouded his judgment. Yet  
17 starting with Cmdr. Rider, through the remainder of the events that led to Sgt. Wender’s  
18 termination, everyone merely *assumed* that this was the case. This is pure prejudice. Rather  
19 than conclude that Sgt. Wender merely handled the call improperly or differently from what  
20

21 <sup>9</sup> Defendant Rider makes much ado over Sgt. Wender’s interpretation of this statement—that  
22 Defendant Rider was “clearly inferring here that my political beliefs led me to do something that  
23 he thinks was not upholding the law.” Mot. at 14. Defendant’s argument ignores pages of  
24 testimony in which Plaintiff explained how this inference was logically unsound, how he has  
25 never in fifteen years seen criminal allegations leveled against an officer for exercising  
26 discretion, and how the inclusion of commentary on his political views showed the retaliatory  
27 animus that drove the substance and severity of Defendant Rider’s actions. Ex. P Wender Dep.  
pp.454-457, 464-468.

<sup>10</sup> Indeed, the opposite is true. Det. Corey Williams of the Task Force testified that Sgt. Wender  
passed along intelligence information regarding drug-related activities, that he was very  
“proactive” about drug enforcement, and that he helped Det. Williams recruit confidential  
informants. Ex. M Williams Dep. 66:18-69:7.

1 Cmdr. Rider might have done in similar circumstances, Cmdr. Rider jumped to the conclusion  
2 that Sgt. Wender *committed a crime*, motivated by his personal political views on drug policy.  
3 This isn't careful policing. It is political bias resulting in hyper-scrutiny.

4 If Cmdr. Rider had made the same assumptions along racial lines, there would be no  
5 question that his inclusion of such a comment would be improper, and would support an  
6 inference of racial bias. For example, if the memo had been about the conduct of an African  
7 American police officer, such a bias as would be obvious:

8 Officer Doe is African-American. The released suspect in this case was black.  
9 But whether or not someone is black or white, one has a duty to enforce the  
laws and arrest the suspect.

10 If the conduct had been about a female police officer, the prejudice would be clear as well:

11 Officer Doe is female and is an outspoken feminist. So is the suspect in this  
12 case. But whether or not one is a feminist, the law must be enforced.

13 The prejudice that led to Cmdr. Rider to conclude that Sgt. Wender's handling of the call was  
14 driven by his political views is no less pernicious, and his actions on the basis of that prejudice  
15 constitutes retaliation.

16 Defendant Rider's inability in his deposition to justify inclusion of this statement  
17 underscores the importance of the jury's assessment of his credibility in determining his  
18 motives. The fact that a statement is "true" does not justify its inclusion in a government  
19 memorandum recommending criminal sanctions. Many things are "true" that Defendant Rider  
20 failed to include in his memo, despite their relevance to his analysis. Defendant Rider didn't  
21 mention that Sgt. Wender had never failed to enforce the drug laws. He didn't mention that he  
22 is a 15 year veteran law enforcement officer with a near-spotless record. He didn't even  
23 mention that Sgt. Wender had run a search on the ex-husband on police databases, or that  
24 there was no ongoing investigation into the ex-husband's conduct prior to Sgt. Wender's  
25 handling of the June 9, 2005 call. One reasonable inference that can be drawn from Defendant  
26 Rider's inclusion of Sgt. Wender's "outspoken" drug policy views and his failure to include  
27



1 these other facts is that he was spinning the facts to put Sgt. Wender in the worst light  
2 possible, and to imply that Sgt. Wender had criminal intent, when none in fact existed.

3 (2) Mocking Sgt. Wender's Views on Criminal Justice

4 More direct evidence of Defendant Rider's retaliatory motive is his contemporaneous  
5 mocking of Sgt. Wender's political views on criminal justice expressed in an internet article  
6 regarding Sgt. Wender's doctoral thesis. Ex. 80 LYNN 522 and Ex. 35 Reader's Digest  
7 article. Not only was Defendant Rider's internet research against Sgt. Wender an anomaly in  
8 Defendant Rider's history of investigating officers, his comments regarding Sgt. Wender's  
9 political viewpoints are nothing short of vindictive and prejudicial, especially given that he was  
10 criminally investigating him at the same time.

11 Defendant Rider tried to explain in his deposition that the only reason that he looked up  
12 Sgt. Wender on the internet and sarcastically commented on a quotation from Sgt. Wender was  
13 because he had heard that Sgt. Wender was a professor, thought his comments were "funny,"  
14 and that the views expressed were different from his own. Ex. L Rider Dep. 53:4-55:14. He  
15 also tried to state that his internet research and sarcastic remarks were completely disconnected  
16 from his allegations of criminal conduct. Ex. L Rider Dep. 51:3-52:3. But the timing of his  
17 mockery belies that explanation, and is circumstantial evidence of motive:

18 Thursday, June 9, 2005	Call regarding single marijuana plant handled by Sgt. Wender.
19 Friday, June 10, 2005	Complainant unlawfully enters ex-husband's house, 20 discovers additional plants, photographs plants, Task Force executes search warrant. Defendant Rider hears of 21 the situation.
22 Monday, June 13, 2005	Defendant Rider mocks Plaintiff's views on criminal 23 justice, saying "Nice, huh?"
24 Tuesday, June 14, 2005	Defendant Rider finalizes memorandum including criminal allegations against Sgt. Wender.

25 A jury will have to decide whether they believe Defendant Rider's claim that these events had  
26 "nothing to do with" one another.  
27



(3) Retaliatory Retribution Following Exercise of Discretion

Central to this case is Defendants' contention that Sgt. Wender did not have discretion to handle the call as he did. As set forth above, many, many officers, along with police practices expert Ret. Chief of Police Don Van Blaricom state that this was well within his discretion. Defendants disagree. But on summary judgment, the Court must accept Plaintiff's factual contentions as true and draw all reasonable inferences in his favor. Together with the direct evidence of his motive included in his action memo, the inference is reasonable that Defendant Rider subjected Sgt. Wender to heightened scrutiny and unwarrantedly serious retribution because of his political beliefs. This is also shown by his decision not to pursue a criminal investigation in a situation in which another sergeant (who is not outspoken on drug policy) harassed and assaulted a woman. *See supra* at 13-14.

(4) Other Causes

Defendant Rider's repeated reference to the fact that he took the actions set forth herein because he had a duty under Lynnwood policy to do so, Motion at 5, 20, 21, also is not dispositive. The issue is whether an unlawful motive was "a substantial or motivating factor" for his actions, not whether it was the *only* motivation. *See, e.g.*, Ninth Cir. Jury Inst. 9.10. As in any proximate cause analysis, there can be multiple causes of injury. Further, the Lynnwood policy says nothing requiring a Lynnwood officer to report allegations against an officer from *another agency*; the policy focuses on *departmental* personnel: "employees who know of or observe a violation of laws, ordinances, rules of conduct, official orders, or demonstrated incompetency *on the part of other departmental personnel* shall report such instances at once to their immediate supervisor." Rider Decl., Ex. 2, § 7.03.03 (emphasis added).

B. Defendant Rider is Not Entitled to Qualified Immunity on Plaintiff's First Amendment Claim

Defendant Rider cannot claim the benefits of qualified immunity on Plaintiff's First Amendment claim. The law on First Amendment retaliation has long been clearly established at the Ninth Circuit and Supreme Court levels. On summary judgment, where all Plaintiff's facts

1 must be accepted as true and all reasonable inferences must be drawn in his favor, the Court must  
2 conclude that Cmdr. Rider violated Sgt. Wender's First Amendment rights.

3 1. Defendant Rider's Conduct Violated the First Amendment

4 In the first step of qualified immunity analysis, the Court must determine whether,  
5 "[b]ased up on the facts taken in the light most favorable to the party asserting the injury, did the  
6 officer's conduct violate a constitutional right?" *Saucier v. Katz*, 533 U.S. 194, 201 (2001). As  
7 set forth above, Cmdr. Rider's acts violated Sgt. Wender's right to be free from retaliation for  
8 political viewpoint, guaranteed by the First Amendment to the U. S. Constitution.

9 2. The Law Was Clearly Established

10 Defendant Rider attempts to define the alleged constitutional violation extraordinarily  
11 narrowly in order to conclude that the law has not been clearly established. Specifically,  
12 Defendant argues that it was not clear that "Cmdr. Rider's one sentence discussion to his  
13 superior officers of plaintiff's view on drug laws" would violate Sgt. Wender's First Amendment  
14 rights. Of course, there is no threshold number of sentences before an act can be retaliatory,  
15 Plaintiff's evidence of First Amendment retaliation is not limited to that single sentence, and  
16 Cmdr. Rider's unlawful conduct was to initiate a criminal investigation of Sgt. Wender because  
17 of his viewpoint.

18 The doctrine of qualified immunity does not require that the exact facts alleged have been  
19 previously declared to be unconstitutional. A law can be violated "notwithstanding the absence  
20 of direct precedent ... [o]therwise, officers would escape responsibility for the most egregious  
21 forms of conduct simply because there was no case on all fours prohibiting that particular  
22 manifestation of unconstitutional conduct." *Headwaters Forest Defense v. County of Humboldt*,  
23 276 F.3d 1125, 1131 (C.A.9,2002) (quoting *Deorle v. Rutherford*, 272 F.3d 1272, 1274-75 (9th  
24 Cir.2001) (citation omitted)). *See also Anderson v. Creighton*, 483 U.S. 635, 640 (1987)  
25 (rejecting argument that an officer may not be held liable "unless the very action in question has  
26 previously been held unlawful"). Rather, the law must be sufficiently well-established to put a  
27

1 reasonably prudent officer on notice that his actions would violate the law. *Saucier v. Katz*, 533  
 2 U.S. 194, 201-203 (2001)

3 Here, the law was clear, at least since 2000, that retaliation by a government actor  
 4 initiating and conducting in an investigation against a citizen for their political viewpoint or free  
 5 speech activities was against the law.

6 The investigation by the HUD officials unquestionably chilled the plaintiffs'  
 7 exercise of their First Amendment rights. It is true that the agency did not ban or  
 8 seize the plaintiffs' materials, and officials in Washington ultimately decided not  
 9 to pursue either criminal or civil sanctions against them. But in the First  
 10 Amendment context, courts must "look through forms to the substance" of  
 11 government conduct. *Bantam Books, Inc. v. Sullivan*, 372 U.S. 58, 67, 83 S.Ct.  
 631, 9 L.Ed.2d 584 (1963). Informal measures, such as "the threat of invoking  
 12 legal sanctions and other means of coercion, persuasion, and intimidation," can  
 violate the First Amendment also. *Id.* This court has held that government  
 officials violate this provision when their acts "would chill or silence a person of  
 ordinary firmness from future First Amendment activities." *Mendocino*  
*Environmental Ctr. v. Mendocino County*, 192 F.3d 1283, 1300 (9th Cir.1999)  
 (citation omitted).

13 *White v. Lee*, 227 F.3d 1214, 1228 (9th Cir. 2000).

14 Defendant Rider's reliance on RCW 4.24.510 is also misplaced. This Court has already  
 15 held that this statute can not stand as a bar to liability for federal constitutional violations and  
 16 damages pursuant to 42 U.S.C. § 1988. Dkt. No. 50. By this same logic, the statute may not  
 17 provide a justification for Cmdr. Rider's retaliatory act or qualified immunity for it.

#### 18 C. Due Process Claims

19 Pursuant to Fed. R. Civ. Pro. 41(a)(2), Plaintiff moves the Court to voluntarily dismiss  
 20 his procedural due process claims against the City of Lynnwood and Cmdr. Rider brought under  
 21 the Due Process Clause of the Fourteenth Amendment and 42 U.S.C. § 1983.

### 22 III. CONCLUSION

23 Plaintiff respectfully requests that Defendant Rider's Motion for Summary Judgment  
 24 regarding First Amendment retaliation be denied.

1 DATED this 30<sup>th</sup> of June, 2008.

2 MacDONALD HOAGUE & BAYLESS

3  
4 By: /s/Andrea Brenneke

5 Andrea Brenneke, WSBA #22027

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7 Attorneys for Plaintiff

CERTIFICATE OF SERVICE

I certify that on the date noted below I electronically filed this document entitled  
**PLAINTIFF'S RESPONSE TO DEFENDANT CITY OF LYNNWOOD AND STEVE  
 RIDER'S MOTION FOR SUMMARY JUDGMENT** with the Clerk of the Court using the  
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PLAINTIFF'S RESPONSE TO DEFENDANT CITY OF  
 LYNNWOOD AND STEVE RIDER'S MOTION FOR SUMMARY  
 JUDGMENT - 26

No. CV07-0197Z

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1 DATED this 30<sup>th</sup> day of June, 2008, at Seattle, Washington.

2  
3 /s/Andrea Brenneke

4 Andrea Brenneke